2013 Morgan County Property Tax Report with Comparison to 2012

Legislative Services Agency

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Indiana County Property Tax Studies

$m{T}$ his report describes property tax changes in Morgan County between 2012 and 2013.

Property tax changes in 2013 were affected most by local factors, such as changes in assessed values, deductions, levies, credits, and tax rates. However, three statewide trends affected a large number of counties.

- First, pay-2013 was a statewide reassessment year. In past reassessments there
 were double-digit percentage increases in assessed values, but this time
 assessments were almost unchanged statewide. The difference was trending, which has been adjusting
 assessments annually since 2007. Few counties experienced large assessment increases in 2013. Many
 experienced assessment decreases.
- Second, farmland assessments continued to rise, with the base rate of an acre increasing 8.7% from \$1,500 to \$1,630. High commodity prices and low interest rates were the reason. Rising farmland assessments were especially important in rural counties, where farmland is a larger part of total assessed value.
- Third, many local income tax credit rates increased substantially. This was due to a corrected distribution of local income tax revenues to local governments. Extra income tax revenue was applied to tax credits in 2013. This may mean that credit rates will fall (and tax bills will rise) in 2014.

Still, local factors were most influential in individual counties in 2013. Here is what affected taxes in Morgan County.

| | Average Change in Tax Bill, All Property | Total Levy, All Units | Certified Net Assessed Value | Tax Cap Credits % of Levy |
|--------|---|-----------------------|---------------------------------|---------------------------|
| 2013 | -11.5% | \$39,156,844 | \$2,844,241,351 | 0.1% |
| Change | | -0.5% | -2.0% | |
| 2012 | -2.6% | \$39,358,199 | \$2,902,935,233 | 0.1% |

The total tax bill for all taxpayers in Morgan County decreased by 11.5% in 2013. The reasons were a large increase in local income tax-funded property tax credit rates and a 0.5% decrease in the property tax levy. In this reassessment year, certified net assessed value fell by 2.0%. Morgan County's tax rates are too low for any taxpayers other than certain elderly homeowners to qualify for tax cap credits.

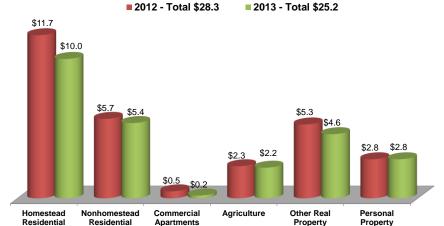
Morgan County homeowners experienced a large 14.0% decrease in property tax bills in 2013. This was due to a large increase in local property tax credits and a decline in homestead net assessed value. These factors more than offset a small increase in property tax rates. Statewide, the average homeowner's tax bill was almost unchanged.

Comparable Homestead Property Tax Changes in Morgan County

| | 2012 to 2013 | | | | |
|-----------------------------|--------------|----------|--|--|--|
| | Number of | % Share | | | |
| | Homesteads | of Total | | | |
| Summary Change in Tax Bill | | | | | |
| Higher Tax Bill | 3,530 | 18.5% | | | |
| No Change | 146 | 0.8% | | | |
| Lower Tax Bill | 15,394 | 80.7% | | | |
| Average Change in Tax Bill | -14.0% | | | | |
| | | | | | |
| Detailed Change in Tax Bill | | | | | |
| 20% or More | 808 | 4.2% | | | |
| 10% to 19% | 779 | 4.1% | | | |
| 1% to 9% | 1,943 | 10.2% | | | |
| -1% to 1% | 146 | 0.8% | | | |
| -1% to -9% | 3,512 | 18.4% | | | |
| -10% to -19% | 4,911 | 25.8% | | | |
| -20% or More | 6,971 | 36.6% | | | |
| Total | 19,070 | 100.0% | | | |

Note: Percentages may not total due to rounding.

Comparison of Net Property Tax by Property Type (In Millions)



In Morgan County most net property taxes were paid by homestead and business (other real and personal) property owners in 2013. Total net property taxes decreased 11.5%, compared to an average 2.1% increase statewide. Net taxes on all categories of property decreased. Commercial apartment net taxes decreased by the largest percentage.

Property tax rates increased in 15 of 21 Morgan County tax districts in 2013. The average tax rate rose by 1.5% because a small levy decrease was offset by a larger decrease in certified net assessed value. Statewide, the average tax rate increased by 4.2%.

The total levies of all government units in Morgan County decreased by 0.5%, compared to a 3.7% statewide levy increase. Detailed levy changes for local governments in Morgan County are included in a later table.

| | Gross AV | Gross AV | Gross AV | Net AV | Net AV | Net AV |
|------------------------|-----------------|-----------------|----------|-----------------|-----------------|--------|
| Property Type | Pay 2012 | Pay 2013 | Change | Pay 2012 | Pay 2013 | Change |
| Homesteads | \$3,021,091,133 | \$2,950,308,030 | -2.3% | \$1,401,745,328 | \$1,368,153,558 | -2.4% |
| Other Residential | 636,860,297 | 636,160,015 | -0.1% | 634,008,364 | 632,336,413 | -0.3% |
| Ag Business/Land | 301,925,581 | 313,822,694 | 3.9% | 300,878,523 | 312,506,306 | 3.9% |
| Business Real/Personal | 887,190,243 | 886,578,042 | -0.1% | 701,674,792 | 699,969,508 | -0.2% |
| Total | \$4,847,067,254 | \$4,786,868,781 | -1.2% | \$3,038,307,007 | \$3,012,965,785 | -0.8% |

Net AV equals gross AV less deductions and exemptions. Certified net AV is set with the budget, certified by the county auditor and used to calculate tax rates. It may be adjusted by the auditor to account for appeals. Net AV in the above table is summed from tax bills. It includes TIF allocations while Certified net AV does not. Gross AV also is summed from tax bills. Circuit breaker tax caps are calculated on gross AV.

Morgan County's total billed net assessed value decreased slightly, by 0.8% in 2013. Declines in homestead assessments were the main reason. Net assessed value for all of Indiana was nearly unchanged, rising by only 0.1%.

| Tax Cap Category | 2012 | 2013 | Difference | % Change | |
|------------------|----------|----------|------------|----------|--|
| 1% | \$0 | \$0 | \$0 | 0.0% | |
| 2% | 0 | 0 | 0 | 0.0% | |
| 3% | 0 | 0 | 0 | 0.0% | |
| Elderly | 40,662 | 22,294 | -18,368 | -45.2% | |
| Total | \$40,662 | \$22,294 | -\$18,368 | -45.2% | |
| % of Levy | 0.1% | 0.1% | | | |

Total tax cap credits in Morgan County were \$22,294, which was only 0.1% of the levy. This was one of the smallest credit percentages in the state. The state average was 10.9%, and the median or typical county saw credits equal to 4.2% of its levy. Tax rates were the main determinant of tax cap credits. Morgan

County's average tax rate was much less than the median rate statewide. Morgan County's particularly small tax cap credit amounts were mainly due to its large local property tax credits, however. All of Morgan County's tax cap credits were in the elderly category, which limits homestead property tax increases to 2% per year for some homeowners 65 years of age or older. A later table shows tax cap credits by category for each local government unit.

Tax cap credits in Morgan County decreased \$18,368 between 2012 and 2013. Credits as a share of the total levy were effectively unchanged.

Morgan County Levy Comparison by Taxing Unit

| | | | | | | % Change | | | |
|--|------------|------------|------------|------------|------------|----------|--------|--------|--------|
| | | | | | | 2009 - | 2010 - | 2011 - | 2012 - |
| Taxing Unit | 2009 | 2010 | 2011 | 2012 | 2013 | 2010 | 2011 | 2012 | 2013 |
| County Total | 42,812,773 | 41,351,639 | 39,735,490 | 39,358,199 | 39,156,844 | -3.4% | -3.9% | -0.9% | -0.5% |
| Morgan County | 6,700,796 | 6,678,579 | 6,471,922 | 6,656,431 | 6,334,125 | -0.3% | -3.1% | 2.9% | -4.8% |
| Adams Township | 26,286 | 26,033 | 25,062 | 25,263 | 24,677 | -1.0% | -3.7% | 0.8% | -2.3% |
| Ashland Township | 30,626 | 30,580 | 29,536 | 29,349 | 28,674 | -0.2% | -3.4% | -0.6% | -2.3% |
| Baker Township | 20,913 | 20,948 | 20,273 | 2,628 | 20,977 | 0.2% | -3.2% | -87.0% | 698.2% |
| Brown Township | 718,104 | 704,897 | 686,950 | 636,976 | 634,157 | -1.8% | -2.5% | -7.3% | -0.4% |
| ClayTownship | 78,006 | 77,638 | 74,197 | 73,207 | 70,703 | -0.5% | -4.4% | -1.3% | -3.4% |
| Green Township | 105,522 | 151,934 | 174,652 | 184,628 | 210,293 | 44.0% | 15.0% | 5.7% | 13.9% |
| Gregg Township | 182,463 | 381,002 | 62,483 | 143,523 | 136,273 | 108.8% | -83.6% | 129.7% | -5.1% |
| Harrison Township | 8,420 | 8,584 | 8,203 | 8,256 | 8,074 | 1.9% | -4.4% | 0.6% | -2.2% |
| Jackson Township | 196,737 | 209,160 | 158,268 | 126,746 | 93,401 | 6.3% | -24.3% | -19.9% | -26.3% |
| Jefferson Township | 67,524 | 66,661 | 64,179 | 43,664 | 45,789 | -1.3% | -3.7% | -32.0% | 4.9% |
| Madison Township | 1,414,838 | 1,490,397 | 852,699 | 900,303 | 701,013 | 5.3% | -42.8% | 5.6% | -22.1% |
| Monroe Township | 38,845 | 38,360 | 37,449 | 37,265 | 36,583 | -1.2% | -2.4% | -0.5% | -1.8% |
| RayTownship | 29,929 | 28,785 | 26,492 | 27,125 | 26,445 | -3.8% | -8.0% | 2.4% | -2.5% |
| Washington Township | 599,317 | 721,117 | 696,311 | 574,394 | 559,725 | 20.3% | -3.4% | -17.5% | -2.6% |
| Martins ville Civil City | 5,052,184 | 3,418,772 | 3,558,101 | 4,147,001 | 4,045,968 | -32.3% | 4.1% | 16.6% | -2.4% |
| Moores ville Civil Town | 2,742,984 | 2,758,854 | 2,658,848 | 2,795,955 | 2,682,126 | 0.6% | -3.6% | 5.2% | -4.1% |
| Bethany Civil Town | 6,042 | 6,042 | 5,839 | 5,839 | 5,746 | 0.0% | -3.4% | 0.0% | -1.6% |
| Brooklyn Civil Town | 123,966 | 123,988 | 119,571 | 121,621 | 117,123 | 0.0% | -3.6% | 1.7% | -3.7% |
| Morgantown Civil Town | 177,861 | 178,027 | 171,163 | 174,637 | 168,151 | 0.1% | -3.9% | 2.0% | -3.7% |
| Paragon Civil Town | 55,908 | 55,896 | 55,656 | 55,890 | 60,529 | 0.0% | -0.4% | 0.4% | 8.3% |
| Monrovia Civil Town | 66,855 | 68,992 | 62,110 | 62,096 | 61,070 | 3.2% | -10.0% | 0.0% | -1.7% |
| Nineveh-Hensley-Jackson United Sch Corp | 1,272,666 | 1,485,658 | 1,374,792 | 1,267,250 | 1,468,875 | 16.7% | -7.5% | -7.8% | 15.9% |
| Monroe-Gregg School Corp | 4,221,837 | 3,899,641 | 3,710,012 | 3,265,614 | 3,172,151 | -7.6% | -4.9% | -12.0% | -2.9% |
| Eminence Consolidated School Corp | 1,223,272 | 1,253,868 | 1,259,629 | 1,089,349 | 974,570 | 2.5% | 0.5% | -13.5% | -10.5% |
| M.S.D. Martins ville School Corp | 7,414,586 | 7,517,195 | 7,573,599 | 7,020,490 | 7,817,895 | 1.4% | 0.8% | -7.3% | 11.4% |
| Mooresville Consolidated School Corp | 7,970,569 | 7,701,503 | 7,927,049 | 7,863,067 | 7,794,286 | -3.4% | 2.9% | -0.8% | -0.9% |
| Morgan County Public Library | 1,119,918 | 1,093,898 | 1,067,349 | 1,168,044 | 1,062,281 | -2.3% | -2.4% | 9.4% | -9.1% |
| Mooresville Public Library | 675,108 | 704,665 | 544,837 | 730,494 | 666,033 | 4.4% | -22.7% | 34.1% | -8.8% |
| Harrison Township Fire #7 | 43,552 | 45,141 | 44,145 | 44,033 | 43,538 | 3.6% | -2.2% | -0.3% | -1.1% |
| West Central Indiana Solid Waste Mgmt Dist | 0 | 0 | 0 | 0 | 0 | | | | |
| Monroe Township Fire District | 427,139 | 404,824 | 214,114 | 77,061 | 85,593 | -5.2% | -47.1% | -64.0% | 11.1% |
| Morgan County Solid Waste Mgmt Dist | 0 | 0 | 0 | 0 | 0 | | | | |
| Town of Mooresville Redevelopment | 0 | 0 | 0 | 0 | 0 | | | | |

Morgan County 2013 Tax Rates, Credit Rates, and Net Tax Rates for Homesteads by Taxing District

| | | | Credit Rates | | | | | | |
|-------|---------------------|----------|--------------|-----------|-----------|-------------|-----------|-------------|---------------|
| | | - | | COIT | CEDIT | CEDIT | LOIT | LOIT | Net Tax Rate, |
| Dist# | Taxing District | Tax Rate | LOIT PTRC | Homestead | Homestead | Residential | Homestead | Residential | Homesteads |
| 55001 | Adams Township | 0.9587 | 37.5360% | | 15.2421% | | | | 0.4527 |
| 55002 | Ashland Township | 0.9616 | 37.5360% | | 1.7559% | | | | 0.5838 |
| 55003 | Baker Township | 0.9774 | 37.5360% | | 6.1387% | | | | 0.5505 |
| 55004 | Brown Township | 1.5688 | 37.5360% | | 1.6783% | | | | 0.9536 |
| 55005 | Mooresville Town | 1.8434 | 37.5360% | | 30.6561% | | | | 0.5863 |
| 55006 | ClayTownship | 0.9667 | 37.5360% | | 10.8242% | | | | 0.4992 |
| 55007 | Bethany Town | 1.4294 | 37.5360% | | 0.3609% | | | | 0.8877 |
| 55008 | Brooklyn Town | 1.3027 | 37.5360% | | 0.5658% | | | | 0.8063 |
| 55009 | Green Township | 1.0403 | 37.5360% | | 1.2436% | | | | 0.6369 |
| 55010 | Gregg Township | 1.3617 | 37.5360% | | 2.5463% | | | | 0.8159 |
| 55011 | Harrison Township | 1.1275 | 37.5360% | | 6.6938% | | | | 0.6288 |
| 55012 | Jackson Township | 1.2110 | 37.5360% | | 1.5065% | | | | 0.7382 |
| 55013 | Morgantown Town | 1.8661 | 37.5360% | | 46.7400% | | | | 0.2934 |
| 55014 | Jefferson Township | 0.9472 | 37.5360% | | 2.7865% | | | | 0.5653 |
| 55015 | Madison Township | 1.2343 | 37.5360% | | 1.8197% | | | | 0.7485 |
| 55016 | Monroe Township | 1.3120 | 37.5360% | | 5.0478% | | | | 0.7533 |
| 55018 | RayTownship | 0.9729 | 37.5360% | | 5.2731% | | | | 0.5564 |
| 55019 | Paragon Town | 1.4231 | 37.5360% | | 1.6379% | | | | 0.8656 |
| 55020 | Washington Township | 1.0610 | 37.5360% | | 4.9660% | | | | 0.6101 |
| 55021 | Martins ville City | 2.0545 | 37.5360% | | 39.7613% | | | | 0.4664 |
| 55022 | Monrovia Town | 1.4782 | 37.5360% | | 5.3865% | | | | 0.8437 |

Notes: A Taxing District is a geographic area of a county where taxing units overlap, so the sum of the taxing unit tax rates is the total district rate.

The Tax Rate is the gross levy divided by net assessed value, in dollars per \$100 assessed value.

The LOIT, COIT, and CEDIT credits are funded by local income taxes.

The Net Tax Rate for Homesteads is calculated by reducing the tax rate by the various credit percentages.

Morgan County 2013 Circuit Breaker Cap Credits

| | Circuit Breaker Credits by Property Type | | | | | | |
|---|--|-------------------|---------------|---------|---------|------------|--------------|
| | | (2%) | | | Circuit | | |
| | (1%) | Other Residential | All Other | | | | Breaker as % |
| Taxing Unit Name | Homesteads | and Farmland | Real/Personal | Elderly | Total | Levy | of Levy |
| Non-TIF Total | 0 | 0 | 0 | 22,294 | 22,294 | 39,156,844 | 0.1% |
| TIF Total | 0 | 0 | 0 | 1 | 1 | 2,008,659 | 0.0% |
| County Total | 0 | 0 | 0 | 22,294 | 22,294 | 41,165,503 | 0.1% |
| Morgan County | 0 | 0 | 0 | 3,520 | 3,520 | 6,334,125 | 0.1% |
| Adams Township | 0 | 0 | 0 | 7 | 7 | 24,677 | 0.0% |
| Ashland Township | 0 | 0 | 0 | 19 | 19 | 28,674 | 0.1% |
| Baker Township | 0 | 0 | 0 | 20 | 20 | 20,977 | 0.1% |
| Brown Township | 0 | 0 | 0 | 185 | 185 | 634,157 | 0.0% |
| ClayTownship | 0 | 0 | 0 | 60 | 60 | 70,703 | 0.1% |
| Green Township | 0 | 0 | 0 | 185 | 185 | 210,293 | 0.1% |
| Gregg Township | 0 | 0 | 0 | 31 | 31 | 136,273 | 0.0% |
| Harrison Township | 0 | 0 | 0 | 10 | 10 | 8,074 | 0.1% |
| Jackson Township | 0 | 0 | 0 | 53 | 53 | 93,401 | 0.1% |
| Jefferson Township | 0 | 0 | 0 | 28 | 28 | 45,789 | 0.1% |
| Madison Township | 0 | 0 | 0 | 270 | 270 | 701,013 | 0.0% |
| Monroe Township | 0 | 0 | 0 | 3 | 3 | 36,583 | 0.0% |
| Ray Township | 0 | 0 | 0 | 17 | 17 | 26,445 | 0.1% |
| Washington Township | 0 | 0 | 0 | 298 | 298 | 559,725 | 0.1% |
| Martins ville Civil City | 0 | 0 | 0 | 4,738 | 4,738 | 4,045,968 | 0.1% |
| Mooresville Civil Town | 0 | 0 | 0 | 388 | 388 | 2,682,126 | 0.0% |
| Bethany Civil Town | 0 | 0 | 0 | 0 | 0 | 5,746 | 0.0% |
| Brooklyn Civil Town | 0 | 0 | 0 | 335 | 335 | 117,123 | 0.3% |
| Morgantown Civil Town | 0 | 0 | 0 | 162 | 162 | 168,151 | 0.1% |
| Paragon Civil Town | 0 | 0 | 0 | 61 | 61 | 60,529 | 0.1% |
| Monrovia Civil Town | 0 | 0 | 0 | 0 | 0 | 61,070 | 0.0% |
| Nineveh-Hensley-Jackson United Sch Corp | 0 | 0 | 0 | 872 | 872 | 1,468,875 | 0.1% |
| Monroe-Gregg School Corp | 0 | 0 | 0 | 425 | 425 | 3,172,151 | 0.0% |
| Eminence Consolidated School Corp | 0 | 0 | 0 | 472 | 472 | 974,570 | 0.0% |
| M.S.D. Martins ville School Corp | 0 | 0 | 0 | 6,614 | 6,614 | 7,817,895 | 0.1% |
| Mooresville Consolidated School Corp | 0 | 0 | 0 | 2,659 | 2,659 | 7,794,286 | 0.0% |
| Morgan County Public Library | 0 | 0 | 0 | 677 | 677 | 1,062,281 | 0.1% |
| Moores ville Public Library | 0 | 0 | 0 | 129 | 129 | 666,033 | 0.0% |
| Harrison Township Fire #7 | 0 | 0 | 0 | 51 | 51 | 43,538 | 0.1% |
| West Central Indiana Solid Waste Mgt Dist | 0 | 0 | 0 | 0 | 0 | | |
| Monroe Township Fire District | 0 | 0 | 0 | 7 | 7 | 85,593 | 0.0% |
| Morgan County Solid Waste Mgmt Dist | 0 | 0 | 0 | 0 | 0 | 0 | |
| Town Of Mooresville Redevelopment | 0 | 0 | 0 | 0 | 0 | 0 | |
| TIF - Mooresville TIFs | 0 | 0 | 0 | 1 | 1 | 1,884,212 | 0.0% |
| TIF - Westpoint TIF | 0 | 0 | 0 | 0 | 0 | 987 | 0.0% |
| TIF - Martins ville TIFs | 0 | 0 | 0 | 0 | 0 | 123,460 | 0.0% |

Notes: Circuit breaker tax cap credits are tax savings for taxpayers and revenue losses for local government units. Circuit breaker credits are highest in tax districts with the highest tax rates. These are usually districts that include cities or towns because the municipal tax rate is included in the district tax rate. This means that most circuit breaker credits are in cities and towns and in units that overlap cities and towns.

Circuit Breaker Credit Types:

Homesteads are owner-occupied primary residences and include homestead land and buildings in the 1% tax cap category. Owner-occupied mobile homes and agricultural homesteads are included in this category. This category only includes credits on the portion of the property that qualifies as a homestead.

Other Residential/Farmland includes small rental housing units, larger commercial apartments, second homes, long-term care facilities, and farmland, in the 2% tax cap category.

All Other Real/Personal is commercial, industrial, and utility land and buildings, and business equipment, including agricultural equipment, in the 3% tax cap category. This category also includes credits on the portion of homeowner properties that do not qualify as a homestead.

Elderly includes credits for the 2% annual limit on homestead tax bill increases for low-income homeowners, age 65 and over. The *Total Levy by Unit* is gross property taxes levied, before all tax credits. For TIF districts, this amount represents the TIF proceeds before circuit breaker credits. This information is included to allow comparison to the circuit breaker revenue losses.

Numbers may not total due to rounding.